

Submission made by Bolivia on behalf of the Likeminded Developing Countries on the Work programme under the framework for non-market approaches referred to in Article 6, paragraph 8, of the Paris Agreement for consideration at COP28

The Glasgow Committee on Non-market Approaches (GCNMA) requested in FCCC/SBSTA/2023/L.4 to submit views and information on the key elements of the framework for non-market approaches referred to in article 6, paragraph 9, of the Paris Agreement. The LMDC wants to refer to the following elements:

A. WORK PROGRAM ACTIVITIES REFERED TO IN CHAPTER V OF THE ANNEX TO DECISION 4/CMA3

The LMDC is of the view that the Glasgow Committee on non-market approaches is not fully implementing the work program activities as per decision 4/CMA3 (section V of Annex), which includes: (a) Identifying measures for enhancing existing linkages, creating synergies and facilitating coordination and implementation of NMAs; and (b) implementing measures.

Decision 8/CMA.4 requested the Glasgow Committee on Non-market Approaches to continue implementing the work programme activities referred to in chapter V of the annex to decision 4/CMA.3 for 2023–2026 in two phases, focused the first phase (2023–2024) on identifying and framing all relevant elements of the work programme activities referred to in paragraph 8 of the annex, and operationalizing the UNFCCC web-based platform referred to in paragraph 5 of the same decision.

Most of the work of the GCNMA is concentrated in the development of the web-based platform and the realization of an in-session workshop, omitting the establishment of additional measures for enhancing existing linkages, synergies and facilitating coordination and implementation of NMA, including in the local, subnational, national and global contexts.

There is the urgent need to develop and implement instruments and to take actions beyond those prioritized ones in order to identify, replicate and support successful NMA, in particular through the engagement of interested public or private sector stakeholder, including technical experts, businesses, civil society organizations, and financial institutions, articulating the NMAs needs with the provision of cooperation and support for them. In this context, the scope of the activities of the work-program have been substantially watered down and narrowed down, weakening the potential of NMA to address solutions to climate change in this critical decade.

The LMDC suggest to the Co-Chairs, based on the submission from parties, as requested by FCCC/SBSTA/2023/L.4, to assess the progress of the framing of all relevant elements of the work programme activities in a comprehensive way, and, with the support of the Secretariat, to present a report, including Parties' proposals, to be considered by the 4th session of the Glasgow Committee on Non-market Approaches with a view of adopting a decision at CMA5.

The LMDC proposals for strengthening the work program activities referred to in chapter V of the Annex of decision 4/CMA3 is the following:

(a) Identifying measures for enhancing existing linkages, creating synergies and facilitating coordination and implementation of NMAs.

(i) Identification of NMAs.

There is the need to encourage the identification of opportunities for participating Parties to identify, develop and implement NMAs, in the context of paragraphs 2 and 3 of decision 4/CMA.3, while ensuring that key reflections are in place to make sure that all the principles and objectives of NMAs stated in the work programme are achieved.

(ii) Identification of measures.

This activity has not been undertaken. There is the need to establish a set of comprehensive and coordinated actions to create linkages and articulations among NMA in all levels (local, subnational, national and global), scaling up their potential to contribute solving climate change in this critical decade.

(b) Implementing measures.

(i) Developing and implementing tools, including a UNFCCC web-based platform for recording and exchanging information on NMAs.

Regarding the development and implementation of tools, besides the UNFCCC web-based NMA platform, it will be important to establish a *Readiness Mechanism on Non-Market Approaches (RM-NMA)* to help parties to fully work in the identification, design, development and implementation of NMA proposals, exploring cooperation opportunities between interested Parties, and prepare them under the GCNMA in their mobilization of and communication with relevant stakeholders, including in particular the participation of Indigenous Peoples and Local Communities.

(ii) Identifying and sharing information, best practices, lessons learned and case studies in relation to developing and implementing NMAs.

The development and implementation of NMA requires a more consistent approach through case studies, best practices and scaling-up processes, as follows:

- Focusing the NMA Round-tables discussions, as the main instrument for the open exchange, engagement and articulation of cooperation opportunities on specific NMA proposals between parties and interested stakeholders. An example of how to use the Round-tables can be the investment focused event in the context of the implementation of the Mitigation Work Programme, which includes the identification between needs and provision of means of implementation, but instead of promoting business the NMA Round-tables will be focused on enhancing cooperation.
- Establishing a Non-Market Approach Area in the Green Zone under the leadership of each COP Presidency to promote NMA information exchange, and enhance identification of opportunities to identify, develop and implement NMA. This action can start in COP28 and to continue in the following COPs.
- Creating a liaison with the Indigenous Peoples and Local Communities Platform in order to make visibility of NMA based on IPLC worldviews and practices.

- Requests international initiatives crafted by COP Presidencies launched in each year COP to liaise and provide information on the UNFCCC web-based platform as aligned to NMA objectives and goals.

(iii) Identifying initiatives, programmes and projects for facilitating NMAs that support the implementation of NDCs to allow for higher mitigation and adaptation ambitions in NDCs.

Efforts were made to get together UNFCCC entities and reflect on how those can support NMA. However, the potential actions of UNFCCC entities to support NMA is not connected to current Parties' needs for implementation of specific NMAs. Therefore, a clearer approach is needed to engage UNFCCC entities in the support to NMAs. The following actions are needed:

- Develop inter-linkages between UNFCCC entities and Parties' NMAs in order to better support initiatives, programs and projects developed through the Glasgow Committee on Non-Market Approaches.
- More active role of UNFCCC entities to develop initiatives, programmes and projects to support Parties' NMAs with provision of finance, technology transfer, and capacity building.
- Develop a dynamic tool for the identification of available support and cooperation initiatives for NMA, inside and outside the Convention to allow Parties to align in the support needed for NDC implementation.

B. ORGANIZATION OF THE NEXT IN-SESSION WORKSHOP, INCLUDING ROUNDTABLES DISCUSSION AND PRESENTATIONS ON NON-MARKET APPROACHES

Recalling that **Decision 8/CMA.4, paragraph 10(a)** requests the secretariat to facilitate opportunities for participating Parties to identify, develop and implement non-market approach[es] by **organizing an in-session workshop**, including plenary presentations and Round-tables discussions, **to be held in conjunction with each meeting of the Glasgow Committee on Non-market Approaches**, to exchange information on the non-market approaches including best practices and lessons learned from identifying, developing and implementing non-market approaches as well as non-market approaches that may require financial, technology and capacity-building support and the support available for such non-market approaches;

Recalling that **Decision 4/CMA. 3, paragraph 5** encourages Parties, public and private sector stakeholders and civil society organizations to actively engage in the research, development and implementation of non-market approaches;

Noting with concern that the in-session workshop of the 3rd Glasgow Committee on Non-market approaches (Art. 6.8 of the Paris Agreement) was not conveniently organized to fulfill the objectives of the workshop, Round-tables and spin-off groups, because of: i) the limited time for the effective engagement of governments and other relevant stakeholders in the operationalization of support for non-market approaches in accordance to Art. 6.8 of the Paris Agreement; ii) the repetition of presentations that is occurring in the context of the in-session workshop that does not allow for moving forward non-market approaches; and iii) the weak articulation of the network of UNFCCC entities for supporting non-market approaches with the initiatives of parties presented in the workshops.

The LMDC strongly suggest the need to reorganize the format of the in-session Workshop, Round-tables, and spin-off groups in a more articulated perspective, based on the NMA development and implementation objective.

In this context, we note that SBSTA/2023/L.4 decision of the GCNMA includes the following recommendations:

- The need for more focused and balanced organization of the in-session workshop in terms of time allocation between presentations and the Round-tables discussions, in order to allow for an open exchange of views, engagement and articulation of cooperation opportunities for NMA, between Parties and interested stakeholders, in accordance with paragraph 7(b) of the annex to decision 4/CMA.3 (Art. 5.a, SBSTA/2023/L.4).
- The need to reach positive outcomes, including facilitation of opportunities to connect participating Parties in identifying and exchanging information on non-market approaches and provision of an opportunity for networking to exchange information on best practices and lessons learned (Art. 5.B, SBSTA/2023/L.4).
- The need for more spin-off groups in-depth discussion, including how to identify available opportunities and resources to support implementation of non-market approaches (Art. 6, SBSTA/2023/L.4).

The proposal of the LMDC is the following:

- To articulate the organizations of the in-session workshop, Round-tables, and spin-off groups in a more consistent manner, as follows:
 - The aim of the Workshop is to present potential and successful NMA approaches.
 - The aim of the Round-tables is to enhance the active engagement of interested public and private sector stakeholders and civil society organizations in the development and implementation of non-market approaches, articulating and identification of the needs of NMAs and the support provided for NMAs.
 - The aim of the spin-off groups is to discuss informally among interested Parties and relevant stakeholders in actions to enhance the role of NMA to address the focus areas of the work programme activities as referred to in decision 4/CMA.3 paragraph 3.
- To allocate more time for the development of the in-session Workshop and Round-tables. The proposal is to develop an articulated dialogue in 4 parts throughout 3 days (see proposal below for programming the next in-session workshop and related events on NMA).
- To better articulate the PPT overviews and presentation on NMAs and Round-tables. For instance, those NMAs introduced in the Workshops, will continue its work in the Round-tables, articulating and identifying the NMAs' needs and provision of cooperation and support.

For the planning of the next in-session workshop, also, there is the need to take into account **paragraph 9.b of decision PFCCC/SBsta/2023/L.4**, which introduces the topics to be discussed in the workshop to be held in conjunction with the 4th meeting of the Glasgow Committee on Non-market Approaches, as follows:

- Work programm activities referred to in chapter V of the annex to decision 4/CMA3.
- The process for submitting and recording non-market approaches in the UNFCCC web-based platform for NMA.
- Creating opportunities for cooperation and engagement for joint mitigation and adaptation approaches for the integral and sustainable management of forests alternative to results-based payments as referred to in Article 5 of the Paris Agreement and decision 16/CP.21, with a focus, inter alia, on the Amazon region and other forest ecosystems.

Following previous rationale, the LMDC suggest the following for the next session of the Glasgow Committee on Non-market approaches:

- **First part** of the in-session workshop is oriented to the presentation of new NMAs proposals, avoiding repetitions of previous presentations made by Parties, NGOs or organizations.
- **Second part** is devoted to an in-depth discussion of NMA prioritized by Parties. For this session SBSTA/2023/L.4 has prioritized the creation of opportunities for cooperation and engagement on, including, but not limited to **joint mitigation and adaptation approaches for the integral and sustainable management of forests (JMA)** alternative to results-based payments, as referred to in Article 5 of the Paris Agreement and decision 16/CP.21, with a focus, inter alia, on the Amazon region and other forest ecosystems”.
- **Third part** is oriented to the development of the Round-table, in this case for the cooperation and support for joint mitigation and adaptation approaches for the integral and sustainable management of forests (JMA). The Round-table will allow interested Parties to interact with any interested public and private sector stakeholders, including technical experts, businesses, civil society organizations and financial institutions, in order to identify NMAs needs and provision of cooperation and support.

Other parties can request the development of additional specific Round-tables (e.g., A Round-table for the Sustainable Life Styles initiative), to be run in parallel.

- **Fourth part** of the in-session workshop is aimed to articulate all discussions and to present main conclusions and key messages to further enhance NMAs, and plan further actions for the next in-session workshop.

The LMDC proposal for the organization and possible topics for the next in-session workshop under the Fifth session of the Glasgow Committee on Non-Market Approaches is the following:

**PROPOSAL FOR PROGRAMMING THE NEXT IN-SESSION WORKSHOP
AND RELATED EVENTS ON NMA**

EVENT	DESCRIPTION
First part First day (3 hours)	Programme: <ul style="list-style-type: none"> ▪ Report of the Co-Chairs of the assessment of the framing of all relevant elements of the work program activities. ▪ Questions and answers by Parties and relevant stakeholders. ▪ Proposals and discussion by Parties on how to enhance NMA implementation of work program activities referred to in Chapter V of the annex to decision 4/CMA.3. ▪ Discussion on the process for submitting and recording non-market approaches in the UNFCCC web-based platform for NMA, as presented by Parties’ submissions.
Second part Second day morning (3 hours).	Programme: <ul style="list-style-type: none"> ▪ Presentations by interested Parties and stakeholders of Joint Mitigation and Adaptation approaches for the integral and sustainable management of forests (JMA) in accordance to article 5 and UNFCCC decision 16/CP.21. ▪ Organization of the Round-table on JMA.

EVENT	DESCRIPTION
	<ul style="list-style-type: none"> ▪ Rounds of questions and answers. <p>REMARKS: <i>The Plurinational State of Bolivia government, other governments and social organizations, will introduce more details regarding the Joint Mitigation and Adaptation Amazonian Mechanism (JMA-AM) for the integral and sustainable management of forests, setting the scene for a focused Round-tables in this topic.</i></p> <ul style="list-style-type: none"> ▪ Summarized presentations of NMA to be included as additional specific topics of the Round-tables. ▪ Organization of Round-tables on other NMAs. <p>REMARKS: <i>The government of India Would summarize briefly the initiative of Sustainable Life Styles.</i></p>
<p>Third part Round-tables Second day (afternoon) (3 hours each), running in parallel as needed.</p>	<p>Establishment of specific Round-tables by topics with participation of Parties, international cooperation, and relevant stakeholders, to identify the needs and provision of support for NMA.</p> <p>REMARKS:</p> <ul style="list-style-type: none"> ▪ <i>Call for a specific Round-tables to present and discuss the Joint Mitigation and Adaptation Amazonian Mechanism (JMA-AM), to be presented by interested Parties to the public and private sector stakeholders, including technical experts, businesses, civil society organizations and financial institutions.</i> ▪ <i>Call for a specific Round-tables to present and discuss other NMA, such as e.g., Sustainable Life Styles initiative.</i> <p>NOTE: The Co-Chairs of the GCNMA, through the Secretariat, will invite Parties and any interested public or private sector stakeholder, including technical experts, businesses, civil society organizations and financial institutions for participation in the Round-tables with due time through official UNFCCC channels</p>
<p>Fourth part Third day (3 hours).</p>	<p>Programme:</p> <ul style="list-style-type: none"> ▪ Resuming the in-session workshop with presentations of the outcomes of Round-tables discussions. ▪ Conclusions and closing of the in-session workshop, with additional insights for the next in-session workshop. <p>REMARKS: <i>The outcomes of the previous discussions will be presented to the resumed in-session workshop in order to allow all Parties and relevant stakeholders be tuned with the progress of NMA under the Glasgow Committee on Non-Market Approaches.</i></p>

Regarding the discussions of the spin-off groups, the LMDC proposes to open spin-off groups in the next session of the GCNMA, to discuss at least the following topics:

- The Readiness Mechanism for Non-market approaches (RM-NMA).

- Additional proposals made by Parties to conclude the framing all relevant activities of the work program of the GCNMA (as, per example, section A of this submission).

Regarding UNFCCC meetings of coordination, a call for a meeting is needed in order to enhance interactions between interested Parties and UNFCCC entities in order to facilitate provision of finance, capacity building, technical assistance, among others, to current NMAs initiatives proposed by Parties (e.g., those worked out in the Round-tables).